

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 2323-01  
Bill No.: HB 1041  
Subject: Political Parties; Elections  
Type: Original  
Date: March 25, 2015

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Bill Summary: This proposal modifies the provisions relating to the election of political party committees.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
General Revenue	\$0 to (\$5,061,655 or Unknown)	\$0	\$0 to (\$706,155 or Unknown)
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0 to (\$5,061,655 or Unknown)</b>	<b>\$0</b>	<b>\$0 to (\$706,155 or Unknown)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 6 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2016	FY 2017	FY 2018
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## **FISCAL ANALYSIS**

### **ASSUMPTION**

Officials at the **Office of the Secretary of State (SOS)** assume this proposal attempts to require the state to pay proportional costs for primary elections; however, it is in direct conflict with §115.063.3, which states the state is not liable for any costs of a general or primary election held in even-numbered years.

If the intent of this bill is for the state to proportionally share the cost of the primary election in even-numbered years, the cost for the primary election during presidential election years will be greater than mid-term election years due to the difference in the number of Federal and State offices on the ballot during those elections.

A special election was called in August 2014 to place five constitutional amendments on the ballot, which coincided with the August primary, with a cost to the state of \$706,155. The state's cost for the 2016 primary election could be significantly higher due to the large number of offices on the ballot.

The state would cover costs associated with computer programming of voting machine memory cards. The Secretary of State's office estimates that the cost for programming one memory card is \$500. Currently, there are approximately 8,711 voting machines within the state of Missouri. Programming a memory card for each machine would cost the state an estimated \$4,355,500.

Assuming that this proposal is passed and goes into effect in August 2015, the cost for the 2016 primary election will occur in FY 16 and the 2018 primary election cost will occur in FY 18.

**Oversight** assumes this proposal becomes effective August 28, 2015. Therefore, Oversight will show a fiscal impact of \$0 to \$706,155 or Unknown for the general primary elections in FY 16 and in FY 18.

Officials at the **Missouri Ethics Commission**, the **Lincoln County Clerk's Office**, the **Platte County Board of Election Commission**, the **St. Louis City Board of Election Commission** and the **St. Louis County Board of Election Commission** each assume no fiscal impact from this proposal to their respective organizations.

<u>FISCAL IMPACT - State Government</u>	FY 2016 (10 Mo.)	FY 2017	FY 2018
<b>GENERAL REVENUE</b>			
<u>Cost - SOS - one-time memory car programming</u>	(\$4,355,500)	\$0	\$0
<u>Cost - SOS - cost of primary election</u>	\$0 to (\$706,155 or Unknown)	\$0	\$0 to (\$706,155 or Unknown)
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b><u>\$0 to (\$5,061,655 or Unknown)</u></b>	<b><u>\$0</u></b>	<b><u>\$0 to (\$706,155 or Unknown)</u></b>
<u>FISCAL IMPACT - Local Government</u>	FY 2016 (10 Mo.)	FY 2017	FY 2018
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill changes the laws regarding elections. In its main provisions, the bill:

- (1) Removes a primary election held by the state and one or more political subdivisions or special districts from the requirement that the costs be paid proportionally by the state and all political subdivisions and special districts (Section 115.065, RSMo);
- (2) Changes the primary election day from the first Tuesday after the first Monday in August of even-numbered years to the first Tuesday after the third Monday in June of those years (Section 115.121);
- (3) Changes the general municipal election day in non-primary years from the first Tuesday after the first Monday in August to the first Tuesday after the third Monday in June (Section 115.123);
- (4) Changes the primary election day for general election candidates from the first Tuesday after the first Monday in August of even-numbered years to the first Tuesday after the third Monday in

FISCAL DESCRIPTION (continued)

June of those years (Section 115.341);

(5) Changes the deadline for a person to file a declaration of candidacy in order to have his or her name printed on the ballot in a primary election from by 5:00 p.m. on the last Tuesday in March before the election to 5:00 p.m. on the first Tuesday in February before the election and changes the time when a declaration of candidacy for nomination in a primary election must be accepted from not prior to 8:00 a.m. on the last Tuesday in February before the election to not prior to 8:00 a.m. on the second Tuesday in January before the election (Section 115.349);

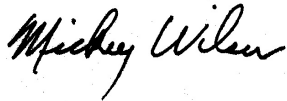
(6) Requires St. Louis City to have a city legislative district committee in lieu of a county legislative district committee. The bill prohibits the votes for write-in candidates from being counted in the election of members to a county or city legislative district committee. Criteria for the membership of congressional, senatorial, and judicial district committees that overlap more than one county or city committee district are specified in the bill. If these districts overlap exactly with a county or city committee, membership on both committees must be identical. All types of committees must elect a man and a woman as chair and vice-chair and must also elect a man and a woman, who may or may not be members of the committee, as secretary and treasurer. A person cannot serve as a chair or vice chair for more than one legislative district committee. The meeting dates for forming a committee are specified. The members of a county committee must meet at the county courthouse which must be available free of charge and the members of a city committee must meet at city hall which must be made available at no charge on the first Saturday after each primary election to choose members. The members of each Congressional district committee must meet on the fourth Saturday after each primary election instead of the last Tuesday in August after each primary election. The members of each legislative district committee must meet on the second Saturday after each primary election instead of the third Wednesday after each primary election. The members of each judicial district committee must meet on the fifth Saturday after each primary election instead of on the first Tuesday in September after each primary election (Sections 115.603 - 115.621); and

(7) Allows an established political party to require a filing fee of up to \$10,000 of a candidate for appearing on its presidential primary ballot. Currently, a candidate must pay a \$1,000 filing fee (Section 115.761).

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State  
Missouri Ethics Commission  
Lincoln County Clerk's Office  
Platte County Board of Election Commission  
St. Louis County Board of Election Commission  
St. Louis City Board of Election Commission

A handwritten signature in black ink that reads "Mickey Wilson". The signature is written in a cursive, flowing style.

Mickey Wilson, CPA  
Director  
March 25, 2015

Ross Strobe  
Assistant Director  
March 25, 2015